

Message Text

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ACTION OES-07

INFO OCT-01 EUR-12 ISO-00 OIC-02 SS-15 ERDA-05 NRC-05

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FM AMEMBASSY BELGRADE

TO SECSTATE WASHDC 2924

INFO AMEMBASSY VIENNA

C O N F I D E N T I A L BELGRADE 7069

USIAEA

EO 11652: GDS

TAGS: OCON, TECH, MNUC, PARM, YO

SUBJ: NUCLEAR NOTES: KARDELJ, KRSKO AND INFCE

REF: A) BELGRADE 7025, B) BELGRADE 6895, C) VIENNA 8797

(PARA 4)

SUMMARY: WELL-PLACED FSFA NUCLEAR ENERGY COORDINATOR (1) SAID THAT KARDELJ WAS PLEASE WITH BRIEFING ON U.S. NUCLEAR POLICY DURING HIS RECENT VISIT TO WASHINGTON, (2) GAVE THE IMPRESSION THAT U.S. BRIEFING HELPED DISPEL THE YUGOSLAV SUSPICION THAT THE US WAS USING NONPROLIFERATION POLICY TO GAIN COMMERCIAL AND POLITICAL ADVANTAGE, (3) INDICATED THAT THE DEVELOPING NATIONS WOULD ACT AS A UNIFIED GROUP AT THE INFCE ORGANIZING CONFERENCE AND SEEK A SPECIAL FUND TO SUPPORT THEIR PARTICIPATION IN INFCE, (4) AGREED THAT GOY MIGHT BE WILLING TO ACCEPT ADDITIONAL COMMITMENTS ON NUCLEAR EXPORTS IN A GENERALIZED, MULTILATERAL CONTEXT, AND (5) SUGGESTED THAT HE DISCUSS THE NUCLEAR FUEL LICENSE FOR KRSKO IN WASHINGTON IN NOVEMBER WITH FORMAL NEGOTIATIONS IN BELGRADE IN DECEMBER -- ASSUMING THE ANTIPROLIFERATION BILL PASSES IN THIS SESSION OF CONGRESS.

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END SUMMARY.

1. IN RECEIVING NON-PAPER ON INFCE FROM SCIATT, FSFA AMBASSADOR CHARGED WITH INTERNATIONAL NUCLEAR AFFAIRS, EDO KLJUN CONFIRMED OTHER INDICATIONS (REF A) THAT THE KARDELJ VISIT SURPASSED YUGOSLAV EXPECTATIONS. ON U.S. NUCLEAR ENERGY POLICY, KARDELJ WAS FAVORABLY IMPRESSED

BY HIS BRIEFINGS AND BY THE SINCERE COMMITMENTS OF THE U.S. POLICY MAKERS. INDEED NUCLEAR ENERGY ISSUES FORMED 10 OF THE 35 PAGES IN KARDELJ'S REPORT. COMMENT: KLJUN GAVE THE IMPRESSION THAT THE US BRIEFINGS ALLAYED YUGOSLAV SUSPICION THAT THE US MIGHT BE USING NON-PROLIFERATION POLICIES TO GAIN A TECHNOLOGICAL, ECONOMIC OR EVEN POLITICAL ADVANTAGE.

2. ON INFCE, KLJUN INDICATED THAT THE DEVELOPING COUNTRIES WOULD ACT WITH SOLIDARITY AT THE ORGANIZING CONFERENCE -- IMPLYING ALSO THAT YUGOSLAVIA WOULD BE A KEY ACTOR IN DEVELOPING THAT SOLIDARITY. ONE OF THE PROBLEMS THAT THE DEVELOPING NATIONS HAD WITH INFCE WAS THE UNAVAILABILITY OF MONEY AND QUALIFIED MANPOWER. HENCE THEY WOULD PROBABLY SEEK TO SUPPORT THEIR PARTICIPATION WITH A SPECIAL FUND COMPOSED OF CONTRIBUTIONS FROM THE DEVELOPED INFCE NATIONS. YUGOSLAVIA, FOR EXAMPLE, WISHED TO PARTICIPATE IN GROUPS 1, 3 AND 6, AND POSSIBLY 2, 4 AND 8. HOWEVER FINANCIAL SUPPORT FOR RESEARCH IS NOT A FEDERAL FUNCTION BUT IS ORGANIZED AT THE REPUBLIC LEVEL BY THE INSTITUTES AND USERS OF RESEARCH. COMMENT. KLJUN IS AN ACCOMPLISHED DIPLOMAT WHO SERVED MOST RECENTLY AS AMBASSADOR IN ANKARA AND DCM IN NEW DELHI. WE JUDGE THAT AT THE INFCE CONFERENCE HE WILL NOT ONLY BE COOPERATIVE WITH THE US BUT ALSO A FORMIDABLE CATALYST IN BUILDING SOLIDARITY AMONG THE DEVELOPING COUNTRIES. NOTE CONFIDENTIAL

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THAT ANOTHER MEMBER OF THE YUGOSLAV DELEGATION, PROF. NAIM AFGAN, WHO WILL REPRESENT THE INTERESTS OF THE SCIENTIFIC COMMUNITY, IS THE PRINCIPAL INVESTIGATOR FOR ONE OF OVER 100 PROJECTS PROPOSED BY THE YUGOSLAVS FOR JOINT FUNDING AT THE OCT 3 - 7 US/YUGOSLAV JOINT BOARD MEETING. THE TITLE OF THE PROJECT WAS "NUCLEAR FUEL CYCLES". (OES/NEP MAY OBTAIN MORE INFO ON THIS FROM OES/APT/SEP.)

3. ON THE KRSKO NUCLEAR LICENSE, KLJUN SAID THAT THE GOY DID NOT ACTIVELY OPPOSE THE US TECHNICAL ARGUMENTS ON REPROCESSING, WHICH IN ANY CASE HAS LITTLE APPLICATION FOR YUGOSLAVIA. HE AGREED TO SUGGESTION (BASED ON REF C) THAT THE GOY MIGHT BE WILLING TO ACCEPT NEW COMMITMENTS AS LONG AS THEY WERE ACCEPTED BY ALL NATIONS IN SOME GENERALIZED FORMAT AND NOT UNILATERALLY IMPOSED BY THE US. A REVISION OF THE NPT WAS POLITICALLY ACCEPTABLE. HE RECOGNIZED THAT EVEN AGAINST A BACKGROUND OF IMPROVED BILATERAL RELATIONS, THE US AND YUGOSLAVIA COULD REACH AN IMPASSE OVER THE NUCLEAR FUEL LICENSE FOR KRSKO BECAUSE OF THE POSSIBLE REQUIREMENTS OF THE IMPENDING ANTIPROLIFERATION LEGISLATION. HE WISHED TO GET DISCUSSION AND NEGOTIATION UNDERWAY AS SOON AS POSSIBLE

AFTER THE ANTIPROLIFERATION BILL REACHES FINAL FORM.
HE PROPOSED DISCUSSIONS IN WASHINGTON IN NOVEMBER AND
NEGOTIATIONS IN BELGRADE IN DECEMBER -- ASSUMING CONGRESS
ACTS DURING THE CURRENT SESSION. HE NOTED THAT A
LICENSE WOULD BE NEEDED BEFORE THE END OF 1978.

4. EMBASSY AGREES WITH KLJUN THAT ROUND TWO ON KRSKO SHOULD
BEGIN SOON AFTER THE ANTIPROLIFERATION BILL REACHES FINAL
FORM, PREFERALBY BEFORE THE CHRISTMAS PERIOD. WE COULD
THUS TAKE ADVANTAGE OF THE CURRENT TONE IN OUR BILATERAL
RELATIONS AND POSSIBLY AVOID THE SEVERE TIME PRESSURES
THAT CHARACTERIZED ROUND ONE.
EAGLEBURGER

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